



Cabinet

21 May 2008

Development of the Local Area Agreement (Jun 08/01)

1. Summary and Reasons for Recommendations

- 1.1 The Local Government and Public Involvement in Health Act 2007 placed a legal duty on all district councils to co-operate with their first tier authorities in the development of a Local Area Agreement (LAA). This agreement will come into effect in June 2008 and run for three years. On the 19 March 2008 the Cabinet received a report updating them on the development of the next LAA. Once in place the Council is required to "have regard" to the targets. This paper brings back to Cabinet a list of the full 54 indicators which will be included in the new agreement.

2. Recommendations

- 2.1 To note the 28 national indicators, 10 local indicators and 16 statutory indicators which make up the Local Area Agreement for Suffolk and which will come in to force from 1 June 2008.
- 2.2 To note that the Chief Executive of Suffolk County Council, in consultation Suffolk County Council Group Leaders, will agree the outstanding targets with the Government Office.
- 2.3 In line with the legal duty placed on the Council to "have regard" to the targets, to work to deliver those targets which are applicable to St Edmundsbury Borough Council from within existing resources.

3. Corporate Objectives

- 3.1 The recommendations meet the following, as contained within the Corporate Plan:-
- (a) Corporate Priorities : *'Improving the safety and well-being of the community'; 'Securing a sustainable and attractive environment'; and 'Creating a prosperous local economy'.*
- (b) The new LAA supports the delivery of a range of outcomes which contribute to both Cabinet Commitments and themes from *Vision 2025*.

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4. Key Issues

- 4.1 Although the Local Government and Public Involvement in Health Act 2007 places the Council under a duty to co-operate in the development of the next LAA the real motivation for taking an active part in its development has been the opportunity it presents for joint working. The LAA brings together a broad range of partners from the public and voluntary sector to deliver outcomes for local people in a way which agencies working singly simply could not do. Developing the agreement has been time consuming, and some aspects are still to be finalised, but the investment of time will be justified if people across the county receive better local services as a result.
- 4.2 Since the previous paper to Cabinet, which reported on the consultation process, a draft LAA consisting of 22 national indicators and 5 local indicators was submitted to the Government Office (GO). This draft represented a very good fit with the indicators which St Edmundsbury had supported at the consultation stage with 14 of the 16 national indicators, and all 4 local indicators, included. None of the additional 8 national indicators or the one local indicator was considered problematic for St Edmundsbury so, overall, the draft LAA was a very good fit with St Edmundsbury's existing priorities.
- 4.3 Following submission of the draft LAA Suffolk County Council, which as the first tier authority is the accountable body for the agreement in legal terms, has been negotiating with the Government Office which has its own set of expectations for the agreement. This has resulted in a number of changes. These have been highlighted on the list at Appendix 1. The LAA now consists of 28 indicators taken from the new National Indicator Set, 10 locally defined indicators and the 16 mandatory early years indicators.
- 4.4 In some areas the GO has successfully argued against additional national indicators which the GO had originally sought to have included. In others the GO has produced evidence to suggest that the indicators are in areas where Suffolk's has a low performance or a particular issue to address. The changes are shown by the colour coding on the table at Appendix 1
- 4.5 Of the changes made the most significant for St Edmundsbury is that the indicator on delivering of affordable housing (NI 155), which had originally been included as one of the national indicator set, has now been classed as a local indicator. In its place NI 154 which measures net additional homes provided has been included. St Edmundsbury had argued for the inclusion of a local indicator in this area measuring the number of permissions given, rather than home provided which in part is dependent on the speed at which developers bring forward their sites. However the GO have argued that the delivery of the houses is key and have prevailed on this indicator.
- 4.6 In the area of local indicators many of the new indicators have been developed by existing county groups, such as the Block Boards.
- 4.7 Overall, although the original very high percentage of indicators supported by St Edmundsbury Borough Council which appeared in the draft LAA has been somewhat reduced by the addition of indicators which the GO has prevailed on the County to include to reflect the Government's view of priorities for Suffolk.
- 4.8 What is the content of the LAA?
- 28 indicators taken from the new National Indicator set;
 - 16 mandatory early years indicators; and
 - 10 local defined indicators.

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| 4.9 | Parallel to the development of the content of the next LAA the governance arrangements are being reviewed. Work in this area is progressing slowly as the focus has been on the development of the LAA. Cabinet will be kept informed as and when the implications of any new governance arrangements become clear. |
| 5. | <p>Other Options considered</p> <p>5.1 Rather than take an active role in the consultation work which led to the draft LAA St Edmundsbury could have taken a reactive stance and simply had to work with the outcomes. However this would have represented a lost opportunity to influence the development of partnership working across the county.</p> |
| 6. | <p>Community impact <i>(including Section 17 of the Crime and Disorder Act 1998 and diversity issues)</i></p> <p>6.1 <u>General</u></p> <p>6.1.1 The LAA will make a significant contribution to improving the quality of life of people across Suffolk. It will address concerns about crime, health inequalities, job prospects, children, housing and climate change.</p> <p>6.2 <u>Diversity</u></p> <p>6.2.1 The LAA has the potential to have huge impact on a range of groups within the community who have particular needs – children, the elderly and those from disadvantaged groups.</p> |
| 7. | <p>Consultation</p> <p>7.1 Existing consultation, such as Suffolk Speaks and other surveys/consultations carried out in specific services, were drawn by officers when contributing to the selection of the indicators in the draft LAA. In particular <i>Vision 2025</i>, which was prepared following extensive consultation with the community, has provided a very clear focus to LAA priorities.</p> |
| 8. | <p>Resource implications <i>(including asset management implications)</i></p> <p>8.1 As there is no new money attached to the LAA work towards achievement of those targets applicable to St Edmundsbury Borough Council will be achieved through existing resources. As has been commented, overall the LAA sits well with the existing priorities of the authority should existing work should contribute towards achieving the targets, albeit that the will be an added focus. Separate reports would be brought to the Cabinet if resource implications in working towards particular targets arise.</p> |

9. Risk Assessment *(potential hazards or opportunities affecting corporate, service or project objectives)*

| Risk area | Inherent level of Risk (before controls) | Controls | Residual Risk (after controls) |
|---|---|---|-----------------------------------|
| | High/Medium/Low | | High/Medium/Low |
| Failure to secure targets in the LAA which reflect the key areas for partnership work in the west of the county, and St Edmundsbury in particular | Medium | Helping to shape the Sustainable Community Strategy themes through a detailed response to consultation on the draft document. Active involvement in the core group doing detailed work on selecting the indicators, backed up by a clear view of the match between St Edmundsbury's priorities and the SCS themes. | Low |
| Resource pressures if LAA targets are not aligned with St Edmundsbury's priorities | Medium | | Low |

10. Legal or policy implications

- 10.1 This report formally asks the Council to commit itself to the next Local Area Agreement in line with the duty the authority is under to co-operate in the development and delivery of the next Local Area Agreement.
- 10.2 It is not anticipated that the delivery of the LAA will require any changes to existing policy as the alignment between the indicators included and St Edmundsbury's existing policy framework is reasonable.

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| Ward affected All | | Portfolio Holder | Leader/External Affairs |
| Background Papers Consultation documents produced by Suffolk County Council. Paper mapping St Edmundsbury's priorities against the Suffolk Sustainable Community Strategy themes. | | Subject Area Corporate Plans and Strategies | |

LAA2 Indicators (28 National, 10 Local and 16 Statutory)

Green = Targets SEBC supported in the original consultation

Amber = Non SEBC targets on the draft LAA

Red = New targets introduced following submission of the draft

| | Priority | Indicator(s), including those from national indicator set (shown with a *) | Baseline | LAA Improvement Target, including those to be designated (shown with a *), and including education and early years targets | | |
|---------------------------|--|--|------------------------------------|--|---------|---------|
| | | | | 08/09 | 09/10 | 10/11 |
| Designated Targets | | | | | | |
| 1 | Local Economy & Environmental Sustainability | NI 152: Working age people on out of work benefits* (Ipswich & Lowestoft only) | 'In negotiation' | | | |
| 2 | Local Economy & Environmental Sustainability | NI 166: Median earnings of employees in the area* | 'In negotiation' | | | |
| 3 | Local Economy & Environmental Sustainability | NI 172: Percentage of small businesses in an area showing employment growth* | Target setting deferred nationally | | | |
| 4 | Local Economy & Environmental Sustainability | NI 186: Per capita reduction in CO2 emissions in the LA area* | 8.5 tonnes/capita | - 4% | - 8% | - 12% |
| 5 | Local Economy & Environmental Sustainability | NI 188: Planning to Adapt to Climate Change* | Level 0 | Level 1 | Level 2 | Level 3 |
| 6 | Local Economy & Environmental Sustainability | NI 193: Percentage of municipal waste land filled* | 'In negotiation' | | | |
| 7 | Children & Young People | NI 91: Participation of 17 year-olds in education or training* | 'In negotiation' | | | |
| 8 | Local Economy & Environmental Sustainability | NI 163: Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 2 or higher* | 65.5% | ----- | ----- | +7% |
| 9 | Local Economy & Environmental Sustainability | NI 165: Proportion of population aged 19-64 for males and 19-59 for females qualified to at least Level 4 or higher* | 'In negotiation' | | | |

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| 10 | Stronger & Safer Communities | NI 30: Re-offending rate of prolific and other priority offenders* | 'In negotiation' | | | |
| 11 | Stronger & Safer Communities | NI 32: Repeat incidents of domestic violence* | Target setting deferred nationally | | | |
| 12 | Stronger & Safer Communities | NI 111: First time entrants to the Youth Justice System aged 10 – 17* | 'In negotiation' | | | |
| 13 | Stronger & Safer Communities | NI 19: Rate of proven re-offending by young offenders* | Target setting deferred nationally | | | |
| 14 | Stronger & Safer Communities | NI 8: Adult participation in sport and active recreation* | 19.8% | 21.8% | 23.1% | 24.3% |
| 15 | Children & Young People | NI 51: Effectiveness of child and adolescent mental health (CAMHs) services* | 13 | 13 | ----- | ----- |
| 16 | Children & Young People | NI 56: Obesity in primary school age children in Year 6* | 'In negotiation' | | | |
| 17 | Children & Young People | NI 112: Under 18 conception rate* | 37.5 per 1000 | - 31% | - 38% | - 45% |
| 18 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 121: Mortality rate from all circulatory diseases at ages under 75* | 68.68 | 61.50 | 58.40 | 55.70 |
| 19 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 123: Stopping Smoking* | 'In negotiation' | | | |
| 20 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 135 Carers receiving needs assessment or review and a specific carer's service, or advice and information* | 'In negotiation' | | | |
| 21 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 141: Percentage of vulnerable people achieving independent living* | 65.65% | 65.00% | 68.00% | 70.00% |

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| 22 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 124: People with a long-term condition supported to be independent and in control of their condition* | Target setting deferred nationally | | | |
| 23 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 125: Achieving independence for older people through rehabilitation/intermediate care* | 'In negotiation' | | | |
| 24 | Adult Health & Well-being & Tackling Exclusion & Promoting Equality | NI 145: Adults with learning disabilities in settled accommodation* | 'In negotiation' | | | |
| 25 | Stronger & Safer Communities | NI 2: % of people who feel that they belong to their neighbourhood* | Target setting deferred nationally | | | |
| 26 | Stronger & Safer Communities | NI 4: % of people who feel they can influence decisions in their locality* | Target setting deferred nationally | | | |
| 27 | Children & Young People | NI 110: Young people's participation in positive activities* | Target setting deferred nationally | | | |
| 28 | Local Economy & Environmental Sustainability | NI 154: Net additional homes provided* (IBC, SEBC, SCDC, BDC only) | Total: 2204 | | | 6375 |
| Non-Designated Targets | | | | | | |
| 1 | Local Target | Increased numbers of people volunteering in: • Black and minority ethnic communities • Supported volunteering • Young people • Older age groups • Culture and sport Measure Formal (F) & Informal Volunteering (I) | (F) to be established in year 1 | | | (F) + 10% |
| | | | I: 500 | | | I: 550 |
| 2 | Local Target | Access - Basket of 2 indicators: a)Extended schools b)Travel to Work | 54% 32.5% | ----- 33.5% | ----- - 35.5% | 100% 37.5% |

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| 3 | Local Target | Establish a policy framework(s) for the coastal zone of Suffolk, | ----- | Level 1 | | Level 2 |
| 4 | Local Target | Increase the % of employment (FTE total) in Suffolk's key sectors | 26.9% | 27.9% | 28.9 % | 29.9% |
| 5 | Local Target | % of people with mental health problems who are offered low intensity interventions | 'In negotiation' | | | |
| 6 | Local Target | Progressively increase the number of older people reporting that they feel their home is a safe environment | To be set in Yr 1 | | | |
| 7 | Local Target | Number of serious violent crimes committed in a public place where alcohol and substance misuse was a contributory factor | 1352 | 1284 | 1270 | 1256 |
| 8 | Local Target | Increase the % of County Wildlife sites under active conservation management | | | | 50% |
| 9 | Local Target | Increase the number of affordable homes commencements on site across Suffolk (gross) | | | | 3236 |
| 10 | Local Target | Increase cultural participation in Suffolk (mean average as defined in NI9, 10 & 11 for Libraries, the Arts & Museums) | To be established in Oct '08 | +1.5 % | +3.0 % | +4.5% |

Statutory Targets

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|--|-------------------------|--|-------|--------|--------|--|
| | Children & Young People | NI 73: Achievement at level 4 or above in both English and Maths at Key Stage 2* | 68% | n/a | 76.0 % | |
| | Children & Young People | NI 94: Progression by 2 Levels in Maths between Key Stage 1 and Key Stage 2* | 70.7% | n/a | 79.0 % | |
| | Children & Young People | NI 93: Progression by 2 Levels in English between Key Stage 1 and Key Stage 2* | 80.0% | n/a | 86.0 % | |
| | Children & Young People | NI 74: Achievement at Level 5 or above in both English and Maths at Key Stage 3* | 69% | n/a | 76.0 % | |
| | Children & Young People | NI 83: Achievement at Level 5 or above in Science at Key Stage 3* | 77% | 80.0 % | 81.0 % | |
| | Children & Young People | NI 96: Progression by 2 Levels in Maths between Key Stage 2 and Key Stage 3* | 62.8% | n/a | 68.0 % | |
| | Children & Young People | NI 95: Progression by 2 Levels in English between Key Stage 2 and Key Stage 3* | 29.9% | n/a | 39.0 % | |
| | Children & Young People | NI 75: Achievement of 5 or more A* - C grades at GCSE or equivalent including English and Maths* | 47.1% | 53.0 % | 55.0 % | |
| | Children & | NI 98: Progression by 2 Levels in Maths between Key Stage 3 and | 25.8% | n/a | 34.0 | |

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|--|------------------------------------|---|--------------|--------------|--------------|--|
| | Young People | Key Stage 4* | | | % | |
| | Children & Young People | NI 97: Progression by 2 Levels in English between Key Stage 3 and Key Stage 4* | 55.7% | n/a | 65.0% | |
| | Children & Young People | NI 99: Looked after children reaching level 4 in English at Key Stage 2* | | | 46.7% | |
| | Children & Young People | NI 100: Looked after children reaching level 4 in maths at Key Stage 2* | | | 51.1% | |
| | Children & Young People | NI 101: Looked after children achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and maths)* | | | 19.3% | |
| | Children & Young People | NI 87: Secondary school persistent absence rate* | | | 3.5% | |
| | Children & Young People | NI 72: Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy* | 46.0% | 49.1% | 50.1% | |
| | Children & Young People | NI92: Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest* | 37.3% | 34.5% | 32.3% | |

Indicators Mapped Against Sustainable Community Strategy Themes

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| <p>Prosperous and Vibrant Economy</p> <p>NI 152: Working age people on out of work benefits NI 166: Average earnings of employees in the area NI 172: VAT registered businesses in the area showing growth</p> <p>-----</p> <p>Local Indicator: Economy - growth in key sectors</p> | <p>Safe, Healthy and Inclusive Communities</p> <p>NI 2: Percentage of people who feel that they belong to their neighbourhood NI 4: Percentage of people who feel able to influence decisions in their locality NI 8: Adult participation in sport and active recreation NI 19: Rate of proven re-offending by young offenders NI 30: Re-offending rate of prolific and priority offenders NI 32: Repeat incidents of domestic violence NI 51: Effectiveness of child and adolescent mental health (CAMHs) services NI 56: Obesity among primary school age children in Year 6 NI 111: First time entrants to the Youth Justice System aged 10 - 17 NI 112: Under 18 conception rate NI 121: Mortality rate from all circulatory diseases at ages under 75 NI 123: 16+ current smoking rate prevalence NI 124: People with a long-term condition supported to be independent and in control of their condition NI 125: Achieving independence for older people through rehabilitation/intermediate care NI 135: Carers receiving needs assessment or review and a specific carer's service, or advice and information NI 141: Number of vulnerable people achieving independent living NI 145: Adults with learning disabilities in settled accommodation</p> <p>-----</p> <p>Local Indicator: Adults and mental health Local Indicator: Older people are safe within their own homes from both internal and external risk Local Indicator: Crime in a public place where drugs or alcohol are a factor (target to mirror local Police Authority target)</p> |
| <p>Greenest County</p> <p>NI 186: Per capita CO2 emissions in the LA area NI 188: Adapting to climate change NI 193: Municipal waste land filled</p> <p>-----</p> <p>Local Indicator: Flood and coastal erosion Local Indicator: Biodiversity</p> | |
| <p>Learning and Skills for the Future</p> <p>NI 91: Participation of 17 year-olds in education or training NI 163: Working age population qualified to at least Level 2 or higher NI 165: Working age population qualified to at least Level 4 or higher</p> | |
| <p>Cross-Cutting Themes</p> <p>NI 110: Young people's participation in positive activities NI 155: Number of affordable homes delivered (gross)</p> <p>-----</p> <p>Local Indicator: Volunteering Local Indicator: Access Local Indicator: Affordable housing – commencements Local Indicator: Culture</p> | |