C360



West Suffolk Joint Emergency Planning Panel 16 February 2012

Joint Emergency Planning Unit (JEPU) Performance and Capability Assessment

- 1. Purpose of Report
- 1.1 The purpose of the Performance and Capability Assessment report is to provide an analysis of Emergency Preparedness in the Forest Heath and St Edmundsbury areas.
- 2. Background
- 2.1 The document demonstrates performance against the mandatory requirements of the Civil Contingencies Act 2004 and in addition demonstrates where excellence has been achieved.
- 2.2 The document further aims to encourage good practice and support Forest Heath District Council (FHDC) and St Edmundsbury Borough Council (SEBC) in continuing to develop their capabilities in civil contingencies and emergency preparedness, including some areas of response and recovery.

3. The report

3.1 The report is in two parts, both looking at performance and capability, utilising the Red, Amber, Green system (RAG Status) for a summary status of each component and an overall assessment. The process has been aligned across all of Suffolk to enable Senior Officers to compare themselves on a like for like basis with the other boroughs and districts and enable a County wide picture to be built that readily identifies strengths, weaknesses and trends across the county.

The documents (Appendix A – FHDC and Appendix B - SEBC) measure current performance and capability against the previous quarter. Sections A – G assess performance. On the left are mandatory requirements and to the right are examples of good or excellent practice. Section H assesses the level of capability.

The issue of the Suffolk Joint Emergency Response Plan (JERP) to replace individual authorities' Major Incident and Emergency Response Plan in November 2011 has moved a significant number of the ratings from AMBER to GREEN.

4. Recommendation

4.1 The Panel is recommended to **NOTE** the Performance and Capability Assessment.

Alan Points, District Emergency Planning Officer, Suffolk Joint Emergency Planning Unit Telephone: SEBC (01284) 758461 or FHDC (01638) 719373

Email: alan.points@stedsbc.gov.uk

W:\Democratic WP Services\Committee\Reports\West Suffolk Joint Emergency Planning Panel\2012\12.02.16\C360 Joint Emergency Planning Unit Performance and Capability Assessment.doc

Forest Heath District Council Civil Contingencies Performance & Capability Assessment

Dated: 31/12/2011 **Produced By: Alan Points**

This assessment has been produced based upon national guidance for Civil Contingencies that sets out the mandatory requirements needed to meet statutory duties and using guidance on evidencing performance related to Comprehensive Area Assessment.

This assessment process is used by Suffolk Constabulary, Suffolk Fire & Rescue, NHS Suffolk and NHS Great Yarmouth & Waveney to allow the generation of a Suffolk Resilience Forum Assessment which can be used within the area aspect of CAA.

The assessment shows the status of council capability (plans, people and infrastructure) to support emergency response.

This assessment provides:

- 1. An objective assessment, based upon evidence of activity, of whether the council is meeting the mandatory requirements of the Civil Contingencies Act 2004 MUST DO.
- 2. A subjective indication of CAA performance for Use of Resources (Business Continuity).
- 3. An indication of where performance exceeds mandatory requirements/may be deemed better practice. [Normal text in blue indicates areas that should be considered for GOOD practice and green text in italics indicates areas of EXCELLENT practice.

PERFORMANCE ASSESSMENT

Mandatory Requirements to Meet CCA 2004

A. Risk Assessment

- Assess Risks
- Consider Risk Types
- Review Risks Assessments 3
- Use LRAG/Threat Assessments
- Cooperate within SRF

B. Council Emergency Response Plan

- Preventative actions
- Control/mitigation actions
- Consequential actions
- Resource requirements
- Voluntary organisations
- Minimum Emergency Plan content
- Emergency Plan Format
- Vulnerable People
- Humanitarian Assistance
- Stakeholder engagement
- Review process
- 10 Activation
- 11 Exercising
- 12 Debrief process
- Training
- 14 Publishing Plans

C. Council Business Continuity Arrangements

- Identify Critical Functions
- Acceptable Level of Service
- Business Impact of risks Check Corporate Risk
- 3
- Vol. sector service risk
- 5-6 Minimum Business Continuity Plan content
- Continuity incident declaration process
- Identified Corporate Responsibility 8
- Review process
- 10 Exercising
- 11 Training
- 12 Stakeholder awareness
- 13 Publishing arrangements

D. Communicate with the Public

- 1-4 Publish plans and risk assessments
- 5-6 Consider sensitive information / FOI issues
- 7-9 Public warning and informing process
- 10 Link to national warning and informing schemes
- 11-13 Raise public awareness of risks
- 14 Media arrangements
- 15 Exercising
- 16 Training

Prev Qtr	Current RAG Assessment	Evidence	Good or Exc
Overall	Overall		A. Risk Assessment
		Community Risk Register & WOW process	10 Use systemati
		Community Risk Register & WOW process	13 Documentary
		Community Risk Register & WOW process	14 - 16 Internal & Exte
		Community Risk Register & WOW process	
		Community Risk Register & WOW process	

Use systematic process Documentary Evidence 14 - 16 Internal & External collaboration Community Risk Register & WOW process

Overall	Overall		В.
		Suffolk JERP	
		Suffolk JERP	
		Link to Legal Agreement & inventories list	
		Suffolk Voluntary Organisations Group	
		Complies with SRF endorsed format	
		Complies with SRF endorsed format	
		Suffolk JERP	
		Suffolk JERP	
		CMT, MT & EP Volunteers	
		JERP review procedures in place	
		Suffolk JERP	
		Ex AVON - Sept 2011	
		Ex AVON - Sept 2011	
		2010/2011 training dates confirmed	
		Suffolk JERP	

Overall	Overall	
		BC Plan v1.6
		BC Plan v1.6
		BC Plan v1.6
		Reviewed by JEPU BCM (2010)
		Low relevence, but needs thought
		Aligned to BS25999 standard.
		BCP v.16
		Corporate Director ownership.
		Ongoing/cyclical review process
		Ex CLYDE - Dec 2011
		Limited, needs more.
		Needs discussion and development.
		BCPs on intranet and extranet.

Overall	Overall		
		FHDC & SRF websites	
		FHDC & SRF Policies applied	
		FHDC & SRF websites	
		FHDC & SRF websites	
		FHDC & SRF websites	
		FHDC & SRF link to Communicating in a crisis	
		W&I aspects considered during exercises	
		RC managers media training	

Council Emergency Response Plan

Good or Excellent Practice

RAG Criteria

- Plan for many hazards
- Multi-agency planning 17 Systematic review process
- 18 Peer review
- Use of Best Practice 19
- 20 Flexible and Scalable
- 21 Lessons Learnt
- Plan Awareness 23 Formal Training/Briefing system
- Link to NOS for Civil Contingencies

C. Council Business Continuity Arrangements

- 14 Plan for many hazards
- Alignment with BS 25999
- 16-17 Incorporating BCM into Job Descriptions
- BCM network within organisation internal & external 19-20 Systematic approach
- Learning Lessons 21
- 22 Peer Review
- 24 Corporate Policy & Strategy
- 25 Use of Best Practice
- 26 Formal Training/Briefing system
- Link to NOS for Civil Contingencies
- D. Communicate with the Public Use of 10 Step Cycle
- 18-21 Publishing targeted information
- Special considerations
- Measuring information campaigns Media involved in exercises
- 25 26 Reg. and SRF Comms working
- 27-28 Public Access
- 29-30 Promoting Community Resilience
- Good Practice to develop W&I products 32 Learn lessons
- 33 Formal media protocols for warning & informing
- 34 Media Strategy
- 35-36 SRF Warning & Informing system

AMBER Action in hand to meet requirement GREEN Meets All Aspects of Requirement	RED	Shortfall against requirement
GREEN Meets All Aspects of Requirement	AMBER	Action in hand to meet requirement
	GREEN	Meets All Aspects of Requirement

Evidence

	Period review cyle, Risk management toolkits	
	CRR and Corporate Risk Register	
	Corporate risk to review CRR	
•	•	

Current RAG

Prev Qtr Assessment

MIERP supports SRF Generic, hazard & site specific plans	
MIERP linked to SRF Generic / Site specific	
Annual review cycle	
JEPU Generic plan review Jun 2010	
Locally developed plans drawn on prevailing guidance	
Legal agreement	
Exercise feedback, peer review	
EPWG, Mgt team, volunteers & website	
MT and ECC/RC Managers briefed on JERP	

Covers most hazards in the BIA & ACs	
Standard BCP is aligned	
No evidence for job descriptions	
Limited, needs more work.	
Annual cycle has stopped in 2010/11	
Ex. and incident debriefs held.	
Reviewed by JEPU BCM	
Reviewed in 2009/10	
JEPU provides overview	
Ad Hoc, not a formal process	
Checked NOS criteria, June 2010	

Media leads linked to SRF communicting in a crisis plan	
Website & promotion of Comm Res at T&P Forums	
EIA applied to published plans	
Community Preparedness spreadsheet	
Ex Mamaragan (internal role play response)	
Comms part of SRF Communicating in a Crisis WG	
Emergency Control Centre, Media leads and Call centre	
Supported Get Prepared now on locally led promotions	
Supporting Z cards, hosting links to SRF websites	
Media leads applied iaw SRF Ci Crisis protocols	
Comms part of SRF Communicating in a Crisis WG	
Media leads attend Communicate Suffolk meetings	

E. Business Continuity Promotion

- 1 Provide BCM advice to local business
- Provide BCM advice to local vol orgs
- 3 Minimum content of BC promotion
- Working with EP, economic development & vol org staff
- 5 Provide advice for all hazards
- Use of BCI referral scheme
- 7 8 Cooperation with other local authorities
- 9 Avoid duplication with EP arrangements
- 10 SRF BC Forum
- 11 Cooperation with other partners

F.	Information	Sharing
----	-------------	---------

- 1 4 Process for requesting and responding to information requests
- 5 6 Information safeguarding & confidentiality

G. Cooperation

3 Participate in SRF

Overall	Overall	
		Done by JEPU BCM on SRF website
		Offered in 2009/10, but not taken up.
		No resource to benchmark other counties.
		Mostly good, but not ED or vol orgs.
		Cover specific risks, e.g. Flu, flood.
		Done through the SRF website
		Not proactively done, only NORMIT.
		JEPU dovetail BC and EP programmes.
		Annual cycle of workshops and newsletters
		BC Forum and WOW Meetings
		_

Overall

Overall

Overall

E. Business Continuity Promotion

- 12 Individual business advice
- Targeted approach to BC advice
- 14-15 Individual Vol Org advice
- 16 Use of Consultants
- Charging Regime 17
- Link with wider SRF BC work 18
- Policy for BC advice 19
- 20-21 Maximise use of existing networks
- Learn lessons 22
- 23 Use of national promotional materials
- 24 Assessed level of BC advice required
- 25-26 Assessed profile of business and vol orgs

F. Information Sharing

- Use of existing information sharing routes
- System for tracking requests

Offered but	Offered but not taken up.	
	specific risks, e.g. flood.	
Offered in 2	2010/11, but not taken up.	
Where app	Where approp' e.g. BC Forum	
It's free!	It's free!	
BC Forum	and WOW Meetings	
Publicised,	may need a review.	
Now very li	tle as lost resource	
Only with N	ORMIT	
Origionally,	but not since 2008	
Done for bu	Done for businesses, but not vol orgs	
Ad hoc (do	ne in 2007), could do more.	

CAPABILITY ASSESSMENT

Plans

Major Incident Plan **Business Continuity Plan Business Impact Assessment**

People in Civil Contingencies Roles

CEO

Gold Executive(s) - vetted

Emergency Control Centre Manager

Emergency Control Centre Staff - excludes 4 x maternity leave Rest Centre Manager - excludes 1 x maternity leave Rest Centre Staff - excludes 2 x maternity leave

Call Centre Staff

Corporate Awareness Elected Member(s) Aims / Atlas Ops

Key BC Managers / staff

Comms staff (W&I)

Total Volunteers Period gain / (loss) in volunteer numbers

rrent Versio	Current Version		Baseline Requirement	Date of issu	ue
		Suffolk JERP		Jul-06	
		BCP v1.6		Feb-10	
		BCP v1.6			
Current		•			

Suffolk Chief Executives Group - Lead CEO

Number	Current Number		
Trained	Trained	Baseline Requirement	Infrastructure
2	3	CEO + 2 Corporate Directors	
1	1	plus 1 trained vetting o/s	Counc
4	4	Minimum level as per revised legal agreement - 2	Alterna
15	13	Minimum level as per revised legal agreement - 12	Desigr
5	5	Minimum level as per revised legal agreement - 4	
25	22	Minimum level as per revised legal agreement - 10	Equipment
0	0	Shared support service from SEBC	
169	169	2010/11 training to deliver 75 staff inc 40 depot staff	Individ
1	1	Leader & Member Champion to be trained	
15	15	Minimum level 4	Exercises withi
1	1		

49	44	NOTE: 4 staff are ECC and RC X-Trained
	(5)	



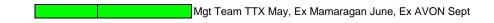
Council Operations Room Alternate Council operations Room Designated Rest Centres available

Individual Rest Centre packs

exercises within last Year



ST Johns Cc ST Johns Community Centre, Mildenhall



St Edmundsbury Borough Council Civil Contingencies Performance & Capability Assessment

Dated: 31/12/11 **Produced By: Alan Points**

This assessment has been produced based upon national guidance for Civil Contingencies that sets out the mandatory requirements needed to meet statutory duties and using guidance on evidencing performance related to Comprehensive Area Assessment.

This assessment process is used by Suffolk Constabulary, Suffolk Fire & Rescue, NHS Suffolk and NHS Great Yarmouth & Waveney to allow the generation of a Suffolk Resilience Forum Assessment which can be used within the area aspect of CAA.

The assessment shows the status of council capability (plans, people and infrastructure) to support emergency response.

This assessment provides:

- 1. An objective assessment, based upon evidence of activity, of whether the council is meeting the mandatory requirements of the Civil Contingencies Act 2004 MUST DO.
- 2. A subjective indication of CAA performance for Use of Resources (Business Continuity).
- 3. An indication of where performance exceeds mandatory requirements/may be deemed better practice. [Normal text irblue indicates areas that should be considered for GOOD practice andgreen text in italics indicates areas of EXCELLENT practice beyond

PERFORMANCE ASSESSMENT

Mandatory Requirements to Meet CCA 2004

A. Risk Assessment

- Assess Risks
- Consider Risk Types
- Review Risks Aseessments
- Use LRAG/Threat Assessments
- Cooperate within SRF

B. Council Emergency Response Plan

- Preventative actions
- Control/mitigation actions Consequential actions
- Resource requirements
- Voluntary organisations
- Minimum Emergency Plan content
- Emergency Plan Format
- Vulnerable People
- Humanitarian Assistance
- Stakeholder engagement
- Review process
- 10 Activation
- 11 Exercising
- 12 Debrief process
- Training
- 14 Publishing Plans

C. Council Business Continuity Arrangements

- Identify Critical Functions
- Acceptable Level of Service Business Impact of risks
- Check Corporate Risk
- Vol. sector service risk
- 5&6 Business Continuity Plan
- Continuity incident declaration process
- Identified Corporate Responsibility
- Review process
- 10 Exercising
- Training Stakeholder awareness
- 13 Publishing arrangements

D. Communicate with the Public

- 1-4 Publish plans and risk assessments
- Consider sensitive information / FOI issues
- 7-9 Public warning and informing process
- Link to national warning and informing schemes
- 11-13 Raise public awareness of risks 14 Media arrangements
- 15 Exercising
- 16 Training

Prev Qtr	Current RAG Assessment	Evidence		Good or Ex
Overall	Overall		A. Risk	Assessment
		Community Risk Register & WoW process	10	Use systemati
		Community Risk Register & WoW process	13	Documentary
		Community Risk Register & WoW process	14 - 16	Internal & Ext
		Community Risk Register & WoW process		
		Community Risk Register & WoW process		

Overall	Overall	
		Suffolk JERP
		Suffolk JERP
		Suffolk JERP
		Link to Legal Agreement & inventories list
		Suffolk Voluntary Organisations Group
		Complies with SRF endorsed format
		Complies with SRF endorsed format
		Suffolk JERP
		Suffolk JERP
		CMT, MT, EP Volunteers
		JERP review procedure in place
		Suffolk JERP
		Ex BANN (MT TTx) - Dec 2011
		SEEPEX III
		Training Schedule
		Suffolk JERP

Overall	Overall	
		LINK to Business Impact Assessment
		LINK to Business Imapct Assessment
		LINK to Business Impact Assessment
		By JEPU BCM in 2011
		Low relevence, but needs thought
		Aligned to BS25999 standard.
		LINK to Incident Management Plan
		BC Forum & CMT Lead Officer
		Ongoing through quarterly BC Forum
		Ex. Completed for WSH (Phoenix) 2010
		TMT members plus team level briefings
		CMT, MT, TMT and BC Forum members
		BCPs on intranet and extranet.

	Overall	Overall	
1			SEBC & SRF websites
			SEBC & SRF Policies applied
			SEBC & SRF websites
			SEBC & SRF websites have links
			SEBC & SRF websites, Comm in a Crisis Plan
			Communicating in a Crisis Plan & LA comms links
ı			W&I aspects considered durring TTXs
ı			RC managers media training

Good or Excellent Practice

RAG Criteria

- Use systematic process
- Documentary Evidence
- Internal & External collaboration

B. Council Emergency Response Plan

- Plan for many hazards
- 18 Peer review
- 19
- 20
- 21 Lessons Learnt
- 22 Plan Awareness

- Multi-agency planning 17 Systematic review process
- Use of Best Practice
- Flexible and Scalable

- Formal Training/Briefing system Link to NOS for Civil Contingencies

JERP linked to SRF Generic / Site specific
Annual review cycle
JEPU Generic plan review Jun 2010
Locally developed plans drawn on prevailing guidance
Legal agreement
Exercise feedback, peer review
CMT MT ED Voluntoors & Koy Mombors

Shortfall against requirement

Action in hand to meet requirement

Meets All Aspects of Requirement

Evidence

JERP supports SRF Generic, hazard & site specific plans

Focus on management, members & EP Volunteers

Period review cyle, Risk management toolkits

CRR and WoW process (agendas/minutes) CRR and WoW process (agendas/minutes)

AMBER

GREEN

Current RAG

Overall

Prev Qtr Assessment

	LINK to Business Imapct Assessment	15	Alignment with BS 25999
	LINK to Business Impact Assessment	16-17	Incorporating BCM into Job Descriptions
	By JEPU BCM in 2011	18	BCM network within organisation - internal & external
	Low relevence, but needs thought	19-20	Systematic approach
	Aligned to BS25999 standard.	21	Learning Lessons
	LINK to Incident Management Plan	22	Peer Review
	BC Forum & CMT Lead Officer	24	Corporate Policy & Strategy
	Ongoing through quarterly BC Forum	25	Use of Best Practice
	Ex. Completed for WSH (Phoenix) 2010	26	Formal Training/Briefing system
	TMT members plus team level briefings	27	Link to NOS for Civil Contingencies
	CMT, MT, TMT and BC Forum members		
	BCPs on intranet and extranet.		

Overall	Overall		D. Com	municate with the Po
		SEBC & SRF websites	17	Use of 10 Step Cycle
		SEBC & SRF Policies applied	18-21	Publishing targeted in
		SEBC & SRF websites	22	Special consideration
		SEBC & SRF websites have links	23	Measuring informatio
		SEBC & SRF websites, Comm in a Crisis Plan	24	Media involved in exe
		Communicating in a Crisis Plan & LA comms links	25 - 26	Reg. and SRF Comm
		W&I aspects considered durring TTXs	27-28	Public Access
		RC managers media training	29-30	Promoting Community
	•	•	21	Good Practice to dou

C. Council Business Continuity Arrangements

- 14 Plan for many hazards

Communicate	with	the	Public	

- I information
- tion campaigns
- nms working
- nity Resilience
- Good Practice to develop W&I products
- 32 Learn lessons
- 33 Formal media protocols for warning & informing
- Media Strategy
- 35-36 SRF Warning & Informing system

Overall	Overall	
		Covers most hazards in the BIA & ACs
		Standard BCP is aligned
		No evidence for job descriptions
		BC Forum setup, meeting quarterly
		Ongoing through BCF, Annual Workplan in place
		Ex. and incident debriefs held.
		Limited - JEPU BCM reviews
		Ongoing review through BCF & Annual Workplan
		JEPU provides overview
		Ad Hoc, not a formal process
		Checked NOS criteria, June 2010

Overall	Overall	
		Media leads linked to SRF communicting in a crisis plan
		SEBc & SRf webistes, Comms in a Crisis Plan
		EIA applied to published plans?
		Community Preparedness spreadsheet
		No external Media involvement in exercises
		Comms part of SRF Communicating in a Crisis WG
		Emergency Control Centre, Media leads and Call centre
		Supported Get Prepared now on locally led promotions
		Supporting Z cards, hosting links to SRF websites
		iterative - Get Prepared Now campaign
		SRF Communicating in a Crisis Plan
		Comms part of SRF Communicating in a Crisis WG
		Media leads attend Communicate Suffolk meetings

E. Business Continuity Promotion

- 1 Provide BCM advice to local business
- 2 Provide BCM advice to local vol orgs
- 3 Minimum content of BC promotion
- Working with EP, economic development & vol org staff
- 5 Provide advice for all hazards
- 6 Use of BCI referral scheme
- 7 8 Cooperation with other local authorities
- 9 Avoid duplication with EP arrangements
- 10 SRF BC Forum
- 11 Cooperation with other partners
- 1 4 Process for requesting and responding to information requests
- 5 6 Information safeguarding & confidentiality

G. Cooperation

3 Participate in SRF

Overall	Overall	
		Done by JEPU BCM on SRF website
		Offered in 2009/10, but not taken up.
		No resource to benchmark other counties.
		Mostly good, but not ED or vol orgs.
		Cover specific risks, e.g. Flu, flood.
		Done through the SRF website
		Not proactively done, only NORMIT.
		JEPU dovetail BC and EP programmes.
		Annual cycle of workshops and newsletters
		BC Forum and WOW Meetings

SRF WGs and WoW process
Restricted/Redacted documents, GCSx email

E. Business Continuity Promotion

- 12 Individual business advice
- 13 Targeted approach to BC advice
- 14-15 Individual Vol Org advice
- 16 Use of Consultants
- 17 Charging Regime18 Link with wider SRF BC work
- 9 Policy for BC advice
- 20 21 Maximise use of existing networks
- 22 Learn lessons
- Use of national promotional materialsAssessed level of BC advice required
- 25 26 Assessed profile of business and vol orgs
 - Use of existing information sharing routes
 - System for tracking requests

Overall	Overall	
		Offered but not taken up.
		Target only specific risks, e.g. flood.
		Offered in 2010/11, but not taken up.
		Where approp' e.g. BC Forum
		It's free!
		BC Forum and WOW Meetings
		Publicised, may need a review.
		Now very little as lost resource
		Only with NORMIT
		Origionally, but not since 2008
		Done for businesses, but not vol orgs
		Ad hoc (done in 2007), could do more.

CAPABILITY ASSESSMENT

Plans

Major Incident Plan Business Continuity Plan Business Impact Assessment

People in Civil Contingencies Roles

CEO & Corporate Directors
Gold Executive(s) - vetted
Emergency Control Centre Manager
Emergency Control Centre Staff
Rest Centre Manager
Rest Centre Staff
Call Centre Staff
Corporate Awareness
Elected Member(s)
Aims / Atlas Ops
Key BC Managers / staff
Comms staff (W&I)

Total Volunteers

Period gain / (loss) in volunteer numbers

Current Version	Current Version	Evidence	Date of issue
		Suffolk JERP	Jul-06
		LINK to Incident Management Plan	Jun-11
		LINK to Business Impact Assessment	Jun-11
	•		

Current Number Trained	Current Number Trained	Baseline Requirement/Comment
2	2	2 * CD tarined, CEO booked for Q2/2012
2	2	2 * CDs
4	4	Minimum level as per revised legal agreement - 2
17	15	Minimum level as per revised legal agreement - 12
7	7	Minimum level as per revised legal agreement - 4
21	20	Minimum level as per revised legal agreement - 10
8	8	
N/A	N/A	Induction Only
10	10	Leader and PH - To Be Trained
12	12	Minimum level 4
1	1	

57	54	NOTE: 7 staff are RC and ECC X-Trained
#VALUE!	(3)	NOTE: 3 staff are CC & ECC/RC X-Trained

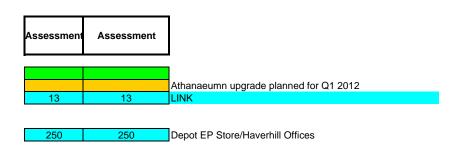
Infrastructure

Council Operations Room Alternate Council operations Room Designated Rest Centres available

Equipment

Individual Rest Centre packs

Exercises within last Year



28th January 2010 Ex BANN (MT TTx) - Dec 2011